

COUNTY OF SAN LUIS OBISPO BOARD OF SUPERVISORS AGENDA ITEM TRANSMITTAL



COUNTY OF SAN LUIS OBISPO

TO: Board of Supervisors

FROM: Social Services/Devin Drake

(805) 781-1825

DATE: 4/23/2019

SUBJECT: Request to amend four service contracts (Clerk's File), with Family Care Network, Inc. (FCNI), for 1)

CalWORKs Housing Support Program, 2) Child Welfare Services Bringing Families Home, 3) Independent Living Program/Extended Foster Care, and 4) Emergency Shelter services for Fiscal Year

2018-19. All Districts.

RECOMMENDATION

It is recommended that the Board approve, and direct the Chairperson to sign, the Amendment One (1) to reallocate previously approved contract funds with Family Care Network, Inc. (FCNI), for 1) CalWORKs Housing Support Program, 2) Child Welfare Services Bringing Families Home, 3) independent Living Program/Extended Foster Care, and 4) Emergency Shelter services for FY 2018-19.

DISCUSSION

FCNI is a private, nonprofit local foster family agency (FFA) that began providing services in 1987 with the purpose of creating family-based treatment programs as an alternative to group home or institutional care for children and youth. The agency's mission is "to enhance the well-being of children and families in partnership with our community" and serves approximately 1,600 children, youth and families annually. The agency provides extensive foster care services and currently operates twenty-one (21) distinctive programs within five (5) service divisions:

- 1. Behavioral Health
- 2. Community-linked
- 3. Education and Support
- 4. Family Support
- 5. Housing and Support

The County currently has four (4) contracts with FCNI to provide necessary services that support healthy family development and stability and for which an amendment is being requested.

¹ 2016-17 FCNI Annual Report

California Work Opportunity and Responsibility for Kids (CalWORKs) Housing Support Program (HSP)

On August 07, 2018, by Agenda Item No. 32, your Board approved the existing CalWORKs HSP service Agreement which became effective July 1, 2018.

The County CalWORKs HSP focuses primarily on family stabilization by assisting families with housing acquisition and retention through case management services and short-term rental subsidies. Once a family is identified, DSS staff works with the family to complete a Housing Barrier Assessment (HBA). The HBA identifies specific barriers like credit history, criminal history, and landlord-tenant issues. Based on the specific barriers, a case manager is assigned to work with a family and provide services that will help the family create a credible profile based on improved behaviors and expectations. Services for the County CalWORKs HSP focus on three (3) subpopulations:

- 1. CalWORKs families that include at least one mandatory or voluntary Welfare-to-Work (WTW) participant. These families are eligible to CalWORKs WTW supportive services including subsidized employment, child care and transportation assistance.
- 2. CalWORKs families that include an eligible child(ren), but the parent(s) is ineligible to CalWORKs and WTW supportive services. These families are ineligible for CalWORKs WTW supportive services.
- 3. CalWORKs families with eligible children, but the parent(s) is ineligible to CalWORKs and WTW supportive services due to being disabled. The parent(s) is receiving either Supplemental Security Income (SSI) or Social Security Disability Income (SSDI) or needs assistance applying for or appealing for these benefits. These families are ineligible to the CalWORKs WTW supportive services.

Specific to this contract, FCNI provides housing support services including housing identification, landlord engagement, case management, rental and move-in assistance, and housing retention assistance including rental subsidies and financial assistance. Services focus on helping families improve the quality of life for CalWORKs parents and their children.

Since inception in 2014, approximately three hundred eighty-two (382) CalWORKs families have secured permanent housing under the HSP contract. The County CalWORKs HSP falls under the FCNI Family Support service division.

CalWORKs HSP Amendment One (1)

FCNI notified the County in March 2019, that the approved budget for CalWORKs HSP which included an increase in staffing, did not adequately fund the direct administration, building and vehicle costs associated with the increased staffing. Therefore, to correct the previously approved line-item budget for CalWORKs HSP services, FCNI is asking to move budget allocations amongst already established budget line-items in excess of fifteen percent (15%) which is the allowable contract limit. This amendment will update the previously approved line-item budget and result in no increase to the total cost of services.

Child Welfare Services (CWS) Bringing Families Home (BFH)

On August 22, 2017, by Agenda Item No. 9, your Board approved the existing FCNI CWS BFH service Agreement which became effective July 1, 2017.

The Bringing Families Home (BFH) housing services focus on reuniting Child Welfare Services-involved families more quickly and reducing the time and costs associated with children in foster care (FC). CWS-involved families must meet one of the BFH definitions of "homeless" as defined in Welfare and Institution (W&I) Code section 16523(d) in the following order of priority:

- 1. Be receiving Family Reunification services and be either homeless or experiencing a housing crisis and for whom stable housing is the only barrier to successfully reunifying with their child.
- 2. Be in Family Maintenance and be experiencing a housing crisis that could result in out of home placement for the child.
- 3. Be in Family Reunification and homeless or experiencing a housing crisis and have requirements in addition to finding stable housing that must be met before being able to successfully reunify with their child.

Specific to this contract, FCNI provides CWS homeless housing services that include housing identification, landlord engagement, case management, rental and move-in assistance, and housing retention assistance including rental subsidies and financial assistance. Services focus on reuniting families more quickly, therefore reducing the financial and emotional costs associated with children in foster care.

Since inception in 2017, approximately fifty-four (54) CWS families have secured permanent housing under the BFH contract. The County CWS BFH housing services are modeled after the CalWORKs HSP contract and falls under the FCNI Family Support service division.

CWS BFH Amendment One (1)

FCNI notified the County in March 2019, that the approved budget for CWS BFH for staffing, housing, building and vehicle costs for the BFH program were higher than anticipated in FY 2018-19. Therefore, to correct the previously approved line-item budget for CWS BFH services, FCNI is asking to move budget allocations amongst already established budget line-items in excess of fifteen percent (15%) which is the allowable contract limit. This amendment will update the previously approved line-item budget and result in no increase to the total cost of services.

Independent Living Program/Extended Foster Care (ILP/EFC) Program

On July 17, 2018, by Agenda Item No. 22, your Board approved the existing FCNI ILP/EFC service Agreement which became effective July 1, 2018.

The ILP/EFC services focus on helping foster care youth succeed as they enter adulthood and independence. These are mandated programs with services focused in four (4) key areas: 1) employment, 2) life skills, 3) education and vocational training, and 4) permanency. Employment services are designed to meet the special individual needs of foster youth and offer access to subsidized employment, career resource centers, and an employment specialist dedicated to guiding and supporting each youth in employment related decisions. The Life Skills component includes teaching about budgeting, smart shopping, finding and keeping housing, and various health services. While gaining important life skills knowledge, ILP staffs work with youth to outline education and vocational training opportunities available to them. Educational services include comprehensive assessment testing, creating an individual education plan, availability to an academic counselor, and one-on-one guidance with vocational training programs.

Foster youth also received EFC program services aimed at identifying permanent adult relationships before exiting foster care, which supports the ILP "permanency" outcome above. Services complement Assembly Bill 12 (AB 12) which became effective January 2012 and emphasizes the importance of foster youth/young adults establishing supportive adult relationships beyond the age of 18 years. Research shows that youth connected to a positive and supportive adult upon leaving the foster care system are more likely to obtain stable housing, be employed and have life-long positive and supportive relationships. While AB 12 acknowledges the importance of positive adult/parental relationships for youth/young adults, the major impact of AB 12 [All County Letter (ACL)11-61] is extended foster care monetary benefits for eligible youth until they reach age 21. Receiving more benefits for a longer period enables youth/young adults to stabilize while learning how to manage work and/or school and domestic responsibilities like shopping, staying in housing, saving, and budgeting.

The ILP/EFC contract falls under the FCNI Education and Support division.

ILP/EFC Amendment One (1)

FCNI notified the County in March 2019, that the approved budget for ILP/EFC for transportation costs were higher than anticipated in FY 2018-19. Therefore, to correct the previously approved line-item budget for ILP/EFC services, FCNI is asking to move budget allocations amongst already established budget line-items in excess of fifteen percent (15%) which is the allowable contract limit. This amendment will update the previously approved line-item budget and result in no increase to the total cost of services.

Emergency Shelter

On June 19, 2018, by Agenda Item No. 38, your Board approved the existing Emergency Shelter and Wraparound Foster Care (WFC) service Agreement which became effective July 1, 2018. This amendment request is for the Emergency Shelter budget only.

Emergency shelter ensures ten (10) shelter beds with a certified or County-licensed family are available 24/7 to provide service to DSS children/youth who have been removed from their home due to abuse, neglect, child/youth disruptive behavior, or for other child safety reasons. Removing a child from a harmful environment can occur anytime and a safe placement must be available. Services provided while in shelter care are designed to develop and maintain positive, productive and healthy behaviors that focus on facilitating a successful transition to the biological family, or a more permanent placement with a resource family, or successful transition to independent living. FCNI is the only provider in the City of San Luis Obispo, South County, and Coastal areas for emergency shelter beds with a certified or County-licensed family to provide temporary care for foster children and youth. Children in the Northern area of the County are being served by Seneca who are providing emergency shelter for children that fall within their agency and the County's goals.

Emergency Shelter Amendment One (1)

FCNI notified the County in March 2019, that the approved budget which separated costs into previously unused line-items, did not adequately appropriate funds where service expenses were higher than anticipated in FY 2018-19. Therefore, to correct the previously approved line-item budget for Emergency Shelter services, FCNI is asking to move budget allocations amongst already established budget line-items in excess of fifteen percent (15%) which is the allowable contract limit. This amendment will update the previously approved line-item budget and result in no increase to the total cost of services.

Approval of the CalWORKs HSP, CWS BFH, ILP/EFC, and Emergency Shelter Amendment One (1) for each of the four (4) service program contracts will ensure FCNI continues to provide services for the County in support of the outcomes of Assembly Bill 636 (AB 636), the Child Welfare System Improvement and Accountability Act (better known as the System Improvement Plan or SIP), which focuses on continuous improvement, interagency partnerships, community involvement and public reporting on outcomes. These services support the Department and County goal of ensuring all people in the community enjoy healthy, successful and productive lives, and have access to the basic-necessities.

OTHER AGENCY INVOLVEMENT/IMPACT

The four (4) individual amendments for CalWORKs HSP, CWS BFH, ILP/EFC, and Emergency Shelter were developed in partnership with the FCNI and County Counsel has reviewed and approved the contract as to legal form and effect.

FINANCIAL CONSIDERATIONS

Amendment One (1)

Per the County Contract, Exhibit B, Compensation and Billing, Budget Adjustments, section 4.c., "Subject to prior review, and approval of the Director or designee, line item shifts of up to fifteen percent (15%) are allowed, so long as the annual Contract total neither increases or decreases. Line item shifts meeting criterion shall not require a formal amendment. Line item shifts not meeting this criterion shall require a formal Contract amendment." The budget request for each of the four (4) service contracts from FCNI for line-item changes are in excess of the Department established limit of fifteen percent (15%), therefore a Contract amendment is required.

FY 2018-19 Approved Financial Considerations

The Amendment 1 for each approved contract will result in no additional funding and has no impact on the previously approved total compensation amount.

Agency/Program	Total Approved Budget FY 18-19	Amend One (1)	Total Amend Budget FY 18-19		Sharin	g Ratios	
				Federa	State	County	Other*
				ı			
FCNI – CalWORKs HSP	\$1,701,981	\$.00	\$1,701,981	80%	20%	00%	00%
FCNI – CWS BFH	\$ 680,577	\$.00	\$ 680,577	00%	50%	00%	50%
FCNI – ILP/EFC	\$ 380,594	\$.00	\$ 380,594	46%	00%	00%	54%
FCNI – Emergency Shelter	\$1,330,960	\$.00	\$1,330,960	40%	03%	13%	44%

^{*}DSS Realignment (ILP, BFH, Shelter), Reinvestment Fund (BFH), HASLO Vouchers (BFH)

RESULTS

Performance outcomes are for all four (4) programs for the period of July 1, 2018 through December 31, 2018. Some outcomes are not met as of December 31, 2019 and are pending the end of the contract year which is June 30, 2019.

CalWORKs Housing Support Program (HSP)

Calworks Housing Support Program (HSP)	
CalWORKs HSP	FY 18-19 Result
Performance Outcome	(as of December 31, 2018)
a. FCNI shall secure permanent housing	Measure Not Met
for at least seventy (70) families referred	A total of fifty-two (52) families have secured permanent housing in
for HSP services.	the first 6-months of the contract. It is anticipated the number of
	families securing permanent housing will be higher by the end of the
(Measure remaining the same for FY 19-20)	contract year which is June 30, 2019.
b. FCNI shall provide housing case	Measure Not Met
management services to at least two	A total of one hundred sixty-nine (169) households receiving HSP
hundred (200) unhoused households.	case management services in the first 6-months of the contract. It
	is anticipated the number of families securing permanent housing
(Measure remaining the same for FY 19-20)	will be higher by the end of the contract year which is June 30, 2019.
c. FCNI shall provide after-care case	Measure Not Met
management for up to one hundred	A total of one hundred (100) families have received after-care case
twenty (120) households regardless of	management services in the first 6-months of the contract. It is
the year they were housed (i.e., those	anticipated the number of families securing permanent housing will
housed last year and/or current year).	be higher by the end of the contract year which is June 30, 2019.
(Measure remaining the same for FY 19-20)	

CWS Bringing Families Home (BFH)

FY 18-19 Results	
(as of December 31, 2018)	
Measure Not Met	
A total of forty-six (46) families were carried in from FY 2017-18,	
and in the current FY there have been a total of fifteen (15) new	
referrals resulting in sixty-one (61) families being served in the	
first6-months of the contract. Of the families receiving BFH	
services, sixteen families, or twenty-six percent (26%), were	
housed. A total of nine (9) of fourteen (14) families discharged	
obtained other housing, resulting in a total of twenty-five families,	
or forty-one percent (41%) obtaining housing. The other five (5)	
discontinued due to various reasons, including one family who	
failed to reunify. It is anticipated the number of families securing	
permanent housing will be higher by the end of the contract year	
which is June 30, 2019.	
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CWS BFH	FY 18-19 Results
Performance Outcomes	(as of December 31, 2018)
b. FCNI shall provide case management	Measure Exceeded
for up to forty-five (45) households.	A total of sixty-one (61), or one hundred percent (100%) of households, both housed and unhoused, received BFH case management supportive services in the first 6-months of the contract. It is anticipated the number of families securing permanent housing will be higher by the end of the contract year
(Measure remaining the same for FY 19-20)	which is June 30, 2019.

Independent Living Program (ILP)/Extended	Foster Care (EFC)
ILP/EFC	FY 18-19 Results
Performance Outcome	(as of December 31, 2018)
a. FCNI shall serve all eligible youth/young	Measure Met
adults referred to the ILP/EFC programs	A total of one hundred sixty-five (165) of two hundred sixty-one (261),
and report those numbers as a	or sixty-three percent (63%) of all eligible ILP/EFC eligible
percentage of those served and not	youth/young adults received services in the first 6-months of the
served.	contract. All participation is voluntary. It is anticipated the number
	of ILP/EFC youth/young adults served will be higher by the end of the
(Measure remaining the same for FY 19-20)	contract year which is June 30, 2019.
b. FCNI shall provide services that result	Measure Exceeded
in eighty percent (80%) of participants	A total of one hundred sixty-five (165), or one hundred percent
provided information about creating and	(100%), of ILP/EFC youth/young adults, received information about
following a budget, understanding	creating and following a budget, understanding responsible banking
responsible banking behavior,	behavior, understanding credit use and debt, and how sales and
understanding credit use and debt, and	income taxes are part of daily living in the first 6-months of the
how sales and income taxes are part of	contract. It is anticipated the number of ILP/EFC youth/young
daily living. This will be demonstrated	adults served will be higher by the end of the contract year which is
through attendance in Financial Literacy	June 30, 2019.
training classes or one on one case	
management.	
(Management and San EV 40, 20)	
(Measure remaining the same for FY 19-20)	Manager Proceeded
c. FCNI shall provide services that result	Measure Exceeded
in eighty percent (80%) of participants	A total of one hundred sixty-five (165), or one hundred percent
being provided information about essential life skills such as locating and	(100%), of ILP/EFC youth/young adults, received information about essential life skills such as locating and acquiring housing, living with
acquiring housing, living with roommates,	roommates, being able to secure and maintain utilities,
being able to secure and maintain	understanding basic meal preparation, and demonstrating the ability
utilities, understanding basic meal	to perform basic home maintenance in the first 6-months of the
preparation, and demonstrating the	contract. It is anticipated the number of ILP/EFC youth/young adults
ability to perform basic home	served will be higher by the end of the contract year which is June 30,
maintenance. This will be demonstrated	2019.
through attendance in Life Skill training	. 20.3.
classes or one on one case management.	

ILP/EFC	FY 18-19 Results
Performance Outcome	(as of December 31, 2018)
(Massacra remaining the same for FV 10.30)	
(Measure remaining the same for FY 19-20)	Management Francisco
d. FCNI shall provide services that result	Measure Exceeded
in eighty percent (80%) of participants	A total of one hundred sixty-five (165), or one hundred percent
being provided an opportunity to prepare	(100%), of ILP/EFC youth/young adults, were provided an
a resume and complete a master job application to use when completing	opportunity to prepare a resume and complete a master job application to use when completing future applications in the first
future applications.	6-months of the contract. It is anticipated the number of ILP/EFC
Tuture applications.	youth/young adults served will be higher by the end of the contract
(Measure remaining the same for FY 19-20)	year which is June 30, 2019.
e. FCNI shall provide services that result	Measure Exceeded
in eighty percent (80%) of participants	A total of one hundred sixty-five (165), or one hundred percent
being provided information as to job	(100%), of ILP/EFC youth/young adults, were provided information as
skills and career planning techniques,	to job skills and career planning techniques, such as where to look
such as where to look for job leads,	for job leads, practicing interview skills, identifying and addressing
practicing interview skills, identifying and	barriers to employment, mapping out steps needed for an identified
addressing barriers to employment,	career path, and appropriate employment dress code and courteous
mapping out steps needed for an	coworker behaviors in the first 6-months of the contract. It is
identified career path, and appropriate	anticipated the number of ILP/EFC youth/young adults served will be
employment dress code and courteous	higher by the end of the contract year which is June 30, 2019.
coworker behaviors. This will be	
demonstrated through attendance in Job	
Skills and Career Planning	
classes/workshops or one on one case	
management.	
(Measure remaining the same for FY 19-20)	
f. FCNI shall provide services that result	Measure Met/Not Met
in one hundred percent (100%) of ILP	Exceeded:
clients being provided educational	A total of one hundred sixty-five (165), or one hundred percent
coaching and will demonstrate that they	(100%), of ILP/EFC youth/young adults received educational
can be successful in their educational	coaching to pursue higher education goals in the first 6-months of
career as demonstrated by ninety	the contract. All participation is voluntary.
percent (90%) of participants who are	Not Mot
eligible for a General Education Diploma	Not Met:
(GED)/High School (HS) graduation will	A total of four (4) of five (5), or eighty percent (80%), of ILP/EFC
obtain/have their diploma or its	youth/young adults eligible for their GED/HS graduation obtained it in the first 6-months of the contract.
equivalent.	ווו נוופ ווו גנ ס-וווטוונווג טו נוופ נטוונומננ.
	It is anticipated the number of ILP/EFC youth/young adults served will
(Measure remaining the same for FY 19-20)	be higher by the end of the contract year which is June 30, 2019.
g. FCNI shall provide services that result	Measure Not Met
in one hundred percent (100%) of ILP	Micasare Not Mice
m one numered percent (100%) of the	

ILP/EFC	FY 18-19 Results
Performance Outcome	(as of December 31, 2018)
participants being provided educational	A total of one hundred sixty-two (162) of one hundred sixty-five
coaching and will demonstrate that they	(165), or ninety-eight percent (98%), of participants were
can be successful in their educational	encouraged to pursue higher education and provided information
career as demonstrated by ninety	as to higher education goals, funding and services available to
percent (90%) of participants being	youth, and how to access educational supports in the first 6-
encouraged to pursue higher education	months of the contract. All participation is voluntary. It is
and provided information as to higher	anticipated the number of ILP/EFC youth/young adults served will be
education goals, funding and services	higher by the end of the contract year which is June 30, 2019.
available to youth, and how to access	
educational supports.	
(Measure remaining the same for FY 19-20)	
h. FCNI shall provide services that result	Measure Not Met
in one hundred percent (100%) of ILP	A total of one hundred thirty-nine (139) of one hundred sixty-five
clients being provided educational	(165), or eighty-four percent (84%), of ILP/EFC youth/young adults
coaching and will demonstrate that they	were provided educational coaching and referred for college
can be successful in their educational	counseling and planning to a County selected provider in the first 6-
career as demonstrated by the number of	months of the contract. All participation is voluntary. It is
participants referred for college	anticipated the number of ILP/EFC youth/young adults served will be
counseling and planning to a County	higher by the end of the contract year which is June 30, 2019.
selected provider.	
(Massure remaining the same for EV 10 20)	
(Measure remaining the same for FY 19-20) i. FCNI shall provide services that result	Measure Exceeded
in eighty percent (80%) of participants	A total of one hundred forty-five (145) of one hundred sixty-five (165),
having a mentoring relationship,	or eighty-eight percent (88%), of ILP.EFC youth/young adults had a
including at least one permanent adult	mentoring relationship, including at least one permanent adult
connection outside of their professional	connection outside of their professional team who will be able to
team who will be able to support them	support them after services have ended in the first 6-months of the
after services have ended. This will be	contract. It is anticipated the number of ILP/EFC youth/young adults
measured through client communication	served will be higher by the end of the contract year which is June 30,
with their ILP case manager.	2019.
(Measure remaining the same for FY 19-20)	
j. FCNI shall provide services that result	Measure No Met
in eighty percent (80%) of participants	A total of one hundred twenty-four (124) of one hundred sixty-five
being provided family planning and	(165), or seventy-five percent (75%), of ILP/EFC youth/young adults
health services and be provided	were provided family planning and health services and information
information about how to access those	about how to access those services in the first 6-months of the
services.	contract. It is anticipated the number of ILP/EFC youth/young adults served will be higher by the end of the contract year which is June 30,
(Measure remaining the same for FY 19-20)	2019.
(Measure remaining the Same for F1 19-20)	2017.

Emergency Shelter

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Emergency Shelter	FY 18-19 Results	
Performance Measure	(as of December 31, 2018)	
a. FCNI will provide 3,285 shelter days	Measure Exceeded	
with a utilization rate of fifty-five	A total of 2,050 available shelter days were available with a fifty-	
percent (55%) or 1,800 days filled.	nine percent (59%) utilization rate in the first 6-months of the	
	contract. It is anticipated this number will be higher by the end of	
(Measure remaining the same for FY 19-20)	the contract which ends June 30, 2019.	
b. FCNI will have no substantiated	Measure Met	
reports of abuse/neglect.	Provided services that resulted in no substantiated reports of	
	abuse/neglect in the first 6-months of the contract.	
(Measure remaining the same for FY 19-20)		

ATTACHMENTS

- 1 Clerk's File Statement for FCNI CalWORKs HSP Amendment One (1)
- 2 Clerk's File Statement for FCNI CWS BFH Amendment One (1)
- 3 Clerk's File Statement for FCNI ILP/EFC Amendment One (1)
- 4 Clerk's File Statement for FCNI Emergency Shelter Amendment One (1)